Shifting Sands of Persian Gulf

## Peacebuilding trends of Persian Gulf states





From left, US National Security Advisor Mike Waltz, US Secretary of State Marco Rubio, Saudi Foreign Minister Prince Faisal bin han, Saudi National Security Advisor Musaad bin Mohammad al-Aiban, Ukrainian Foreign Minister Andrii Sybiha, and Ukrainiai Head of Presidential Office Andriy Yermak hold a meeting in Jeddah, Saudi Arabia, on March 11, 2025.



The efforts of Persian Gulf states to

mediate between Iran and the United States are not mere short-term maneuvers. Rather, they reflect a structural transformation in the regional order and the evolving diplomatic identity of these states. Over the past decade, their engagement in conflict resolution has extended beyond the Iran-US context, as tors due to their neutral stance in many each Persian Gulf country seeks a more active role in global peacemaking. The last round of Iran-US negotiations was not simply acts of regional diplomacy but a manifestation of the Persian Gulf states' rising influence in shaping a new world order. In essence, the mechanisms of diplomacy in the Persian Gulf have fundamentally shifted.

The emergence of Persian Gulf nations as active mediators in international crises signals a broader shift in the epicenter of global diplomacy. Whereas in opment projects. This strategic posture the past, Europe and Western powers dominated peace talks and international negotiations, today, this role is increasingly occupied by states that combine oil wealth, geopolitical positioning, and pragmatic diplomacy.

step into global diplomacy. It was fol- i security, and thus aim to become key i structure. Qatar, for instance, has hostlowed by the UAE and Qatar, and more players in managing Middle Eastern recently, Saudi Arabia has emerged as a central player. These nations are investing heavily in their international image and soft power to transcend their traditional role as energy suppliers. They seek to become influential actors in global decision-making, not just participants in the market. This transformation is reshaping the outlook of the Middle East and reflects a world that is no lon-

ger exclusively Western-centric. The Persian Gulf monarchies have positioned themselves as credible mediaconflicts and their wide-ranging diplomatic relations. Hosting negotiations bolsters their international prestige and strengthens their diplomatic leverage, while also helping to reduce regional tensions and safeguard their national

Beneath the surface of peace-oriented diplomacy lies a strategic motive: self-preservation. In a region rife with volatility, any escalation can jeopardize investments, tourism, and major develreflects deep concerns over regional instability, which could derail long-term economic visions such as Saudi Arabia's Vision 2030 or the UAE's extensive development initiatives. These countries Oman was the first Persian Gulf state to regional stability and their economic about the relevance of its leadership Studies

Iran-Persian Gulf relations have undergone a dramatic shift in the last decade. Unlike the 2015 nuclear negotiations, which unfolded amid tension and Persian Gulf opposition to Iran, today Persian Gulf countries not only support Iran-US dialogue but also help facilitate it. The delivery of a message from US is the pivot of global diplomacy toward the President Donald Trump to Tehran via the UAE marked a turning point.

Persian Gulf states, especially Saudi Arabia and the UAE, exert substantial influence on US policymakers through their economic and defense ties. In the Iran-US dialogue, they were employing diplomatic and media tools to persuade Iran's nuclear facilities would be futile and dangerously destabilizing. Such attacks would raise oil prices and risk environmental disaster from radiation leakage into Persian Gulf waters, threatening water and food security across the

The Persian Gulf states' mediation efforts have extended beyond the Middle East. In the absence or inefficiency of the UN and other international organizations, they are increasingly assuming the role of global intermediaries. This not only underscores the limitations of understand the intrinsic link between the UN system but also raises questions by the Center for Middle East Strategic

ed peace talks between Congo and rebel forces backed by Rwanda, and in 2022, mediated a peace agreement between Chad's military government and dozens of opposition groups

Saudi Arabia even hosted indirect talks between the US and Russia amid the Ukraine war, reflecting the diminished role of Europe in conflict mediation and southern Persian Gulf. For smaller Persian Gulf nations and

even Saudi Arabia, this reflects a deliberate deployment of soft power. They aim to present themselves not just as regional stakeholders, but as global actors. The rise of Persian Gulf states as active international mediators is clear evidence Washington that military strikes on of a shift in the axis of diplomacy. From regional influence to global ambition, their efforts mark a structural change in their international role

> This is what James Dorsey of Singapore's Middle East Institute calls "soft power with geopolitical ambition". Whether Qatar, Oman, or Saudi Arabia, Persian Gulf nations no longer wish to be mere reactors to global developments. They aspire to be shapers of the international agenda — a direct outcome of their strategic recalibration in the global order.

> The article was first published in Persian

main approaches have generally been proposed to explain the roots and reasons for transition to democracy and the occurrence of democratic developments: agent-centered or agency approaches and structure-centered approaches.

From one perspective, structure refers to institutionalized characteristics of soci-

eties or social systems that have formed

and expanded over time and space. Structure consists of the rules and resources

involved in the creation and articulation

of social systems. In institutional analysis, structural or institutionalized characteristics are examined as constantly reproduced characteristics of social systems. The structuralist approach emphasizes the role of constraining or encouraging rules and resources, social conditions and backgrounds, government, and social, cultural, and political structures in understanding types of individual and social behavior, and considers these factors as important and decisive in determining human agents' behavior. From this perspective, the non-occurrence of democracy and democratic developments is analyzed with regard to red lines and socio-political and cultural limitations in the relevant institutionalized structures. In the agent-based approach, emphasis is placed on the type and nature of the role played by human agents and their behaviors, as well as the nature of their interactions with each other, with the illustrates how reformist elites, emergpublic, and with the government in explaining and understanding the transition to democracy and socio-political transformations. In general, this approach holds that although actors and social forces emerge from structural transformations, that while these social actors originate such changes do not automatically lead to democratic transformations without the i their persistence and advocacy can slowly continuous role-playing, persistence, and sacrifices of civil actors and social forces. To understand the complexity of the relaisstates, these actors, fully aware of existtionship between economic transforma-ing structural limitations, seek pathways tions and democratization processes in the Persian Gulf countries, this article utilizes a combined theoretical framework incorporating both democratic transition theory and Giddens' structuration theory. in economic diversification programs and Within the rentier states of this region, the political development literature presents two distinct analytical paths. On one hand, structural analysis guides us toward examining the entrenched institutional characteristics that have evolved over decades in these societies' socio-political fabric. These structures, including tribal-based political systems, mono-product economies reliant on oil. ument as a means to extricate the country specific patterns of rent distribution, and authoritarian political cultures, simultairesulting constraints. Given the scale of neously function as both restrictive rules is the reforms and the inclusion of fundaand facilitators of political behaviors. imental and disruptive initiatives, Vision



quarters in Mountain View, California, the US, on April 5, 2018.

rentier nature of governments, traditional tribal structures, specific legitimacy patterns, and regional security arrangements, all of which form an intricate network shaping the political landscape of

these societies. Conversely, the agent-based approach highlights the dynamic and transformative role of social forces. This perspective ing middle classes, youth movements, and civil groups, each in their own way, engage with seemingly rigid structures to enable gradual change. The experiences of countries in the region demonstrate from the very same traditional structures, reshape political equations. In the particular context of the southern Persian Gulf to redefine the relationship between the economic transformations in some of these countries — primarily framed withefforts to reduce oil dependency — have impacted both structures and actors, injecting new dynamism into this reciprocal

In 2016, Saudi Arabia unveiled its economic, political, and social reform agenda under the Vision 2030 framework. Certain technocrats, spearheaded by Mohammed bin Salman, presented this docfrom its mono-product economy and its

tural economic change by reducing oil dependency, diversifying the economy, and empowering the private sector. Alongside this vision, the government committed to enhancing transparency, governmental accountability, and greater civic participation in economic and social domains. However, while the vision primarily focuses on economic development with limited attention to political dimensions. subsequent economic and social reforms have facilitated increased public liberties and extended new rights to women. At the same time, Saudi Arabia faces significant domestic political challenges, including intra-royal power struggles, the state's approach to dissent and reformist movements, and the growing opposition inside and outside the country.

The structural changes envisioned in Vision 2030 could potentially reconfigure the relationship between the government and its citizens, fostering greater openness in economic, social, political, and cultural spheres. In the long run, these changes might pave the way for a reconstruction of the political system and possibly a successful democratic transition. However, the question remains: Can Vision 2030 truly set Saudi Arabia on the path to democratization?

Enacted following the 2014 crisis, Vision 2030 aims at structural economic transformation in Saudi Arabia, While the vision promises transparency, accountability, citizen participation, and a degree of economic and social liberalization — elements that could potentially restructure state-citizen relations and bring long-term political change — the pace of implementation has been slow despite Within this framework, the obstacles to 2030 represents a revolutionary agenda noticeable progress. Economic reforms in democratization must be sought in the in its own right. Its aim is to drive struc- Saudi Arabia pursue various political ob- the Center for Middle East Strategic Studies.

jectives. Chief among these is the attempt to curb political crises, establish new legitimacy domestically and internationally based on economic development and openness, and rehabilitate the regime's global image — particularly after the assassination of Jamal Khashoggi. In reality, however, these reforms are primarily designed to reinforce the absolute monarchy rather than democratic development. The program has concentrated power in the hands of King Salman and the Crown Prince, sidelining royal factions that previously controlled different centers of influence and replacing traditional elites loyal to King Abdullah with new ones aligned with the current leadership. As a result, Mohammed bin Salman's policies and economic reforms do not ultimately lead to democratization.

From the perspective of Giddens' structuration theory, Vision 2030 does not strictly adhere to agent-based or structure-based approaches in democratization. Structurally, democracy is understood as the institutionalized characteristics of societies or political systems that have evolved over time and space. Meanwhile, the agency-centered transition theory emphasizes the role of actors, their interactions, and engagement with the government and the public in shaping democratic transformations. However, Vision 2030 is fundamentally an economic agenda and does not incorporate structured democratic transition elements such as elections, systemic changes, or an expanded parliamentary role

The experience of Arab Persian Gulf countries shows that while rapid economic development can occur without democracy — as seen in technocratic governance and massive investments in the UAE and Saudi Arabia — this model faces fundamental challenges. This development model, which hinges on oil revenues and centralized governance, has succeeded in establishing short-term infrastructure and relative welfare. Yet, its long-term sustainability remains in question due to oil dependency, structural inequalities, and vulnerability to crises. The core issue is that within such a framework, citizens remain dependent rather than autonomous actors in development, entirely reliant on the state for

their well-being. Ultimately, while economic indicators may improve, genuine and sustainable development requires accountable institutions, popular capacity-building, and sufficient political space for innovation — elements that Persian Gulf states will struggle with in the long run.

The article was first published in Persian by

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## Development, democratic transition in Persian Gulf

## A sustainable model or historical impasse?



accountability.

The ongoing debate about the relationship between development and democracy finds particularly noteworthy case we attempt to objectively examine these studies in the Arab states of the Persian Gulf region. These countries present theory to study both compatibility and these two concepts in a distinct and i conflict approaches regarding the Arab sometimes contradictory manner. On states of the Persian Gulf. Subsequently, one hand, their accelerated development by examining Saudi Arabia's Vision 2030 model and oil-based economies have document, we will look at the status of brought relative welfare and political stability to their citizens despite the absence der Mohammed bin Salman's reforms. of democratic institutions. On the other From a structural perspective democracy hand, critics of this model argue that real, refers to institutionalized characteristics sustainable development remains incomplete and fragile without the political parformed and expanded over time and ticipation of the people and governmental

path of development necessarily lead actors/agents and their behavior, as well

societies with tribal structures and rentier economies, democracy may lead to instability and threaten developmental achievements. Others believe that without political freedoms and transparent institutions, development will ultimately reach an impasse in the long run and fuel latent discontent. In this analysis, contradictions and use Anthony Giddens' space. The agency approach to democratic transition emphasizes and focuses on The fundamental question is: does the the nature of the role played by human

cific circumstances? Some argue that in



ba, held as a ceremony, in Mecca, Saudi Arabia, on August 16, 2022. ROYAL COURT OF SAUDI ARABIA

to a democratic transition? Or are there as their interactions with each other, with explaining and understanding the trandevelopments and events. alternative paths to progress under spe- : the people, and with the government in : sition to democracy and socio-political From Giddens' viewpoint, the structur-

alist approach emphasizes the role of constraining or encouraging rules and resources, social contexts and backgrounds, government, and social, cultural, and political structures in understanding types of individual and social behavior. These factors are considered important and decisive in determining human agents' behavior. From this perspective, the non-occurrence of democracy and democratic developments is analyzed with regard to red lines and socio-political and cultural limitations in the relevant institutionalized structures. Accordingly. each society develops differently from others, and its political participation is based on its own criteria, norms, and historical conditions. Some of these societies move toward democratic standards more slowly, while others progress faster. However, it appears that the countries of the southern Persian Gulf face numerous serious obstacles in this path. To examine the relationship between

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Persian Gulf states are

economic development and democratization in rentier states, this analysis uses Giddens' theory. In the theoretical literature of political development, two

a central force in shaping the future of industries, economies, and governance systems around the world. The Persian Gulf, a region known for its vast oil reserves and geopolitical importance, is increasingly embracing AI as part of its broader efforts to diversify economies While the region has traditionally relied i al energy market fluctuations. As such, on energy exports to fuel its growth, the AI has already been recognized as a key rapid advancement of AI technologies, component in economic diversification present new opportunities. From government initiatives and smart city projates (UAE), and Qatar have been actively ects to the integration of AI in healthcare investing in AI to reduce their depenand finance, the Persian Gulf is undergo- dency on fossil fuels and build knowling a technological transformation that i edge-based economies. could reshape its future. A critical ap- The UAE established the position of Minproach to these emergent AI industries ister of State for Artificial Intelligence in first fully smart city is a prime example



Notes on artificial intelligence in Persian Gulf

IN) in Rivadh, Saudi Arabia, on September 12, 2024. and prepare for the post-oil future. exports has made it vulnerable to glob- services, healthcare, and transportation.

as Saudi Arabia, the United Arab Emir-

couched in a human-centric and inclu- 2017, highlighting the country's commit- of AI's role in reshaping urban living. and managing AI systems. While the re- sure the responsible deployment of AI sive approach may open up a new foray ment to becoming a global leader in AI. The Dubai Smart City initiative, which gion has made substantial investments technologies. of the region into the current debates Through initiatives like the "AI Strategy about ethical application of AI systems. 2031," the UAE aims to integrate AI across timize transportation systems, reduce of trained professionals in fields such as The article was first published in Persian by

Similarly, Saudi Arabia's "Vision 2030" plan emphasizes the role of emerging technologies, including AI, in driving challenges in its integration. More at- while minimizing potential harms. Perif screened for ethical blind spots, may efforts across the region. Countries such sustainable economic growth. Saudi Arabia has also invested heavily in research and development to foster AI innovation, with projects ranging from autonomous vehicles to AI-powered healthcare systems.

Dubai's ambition to become the world's was launched in 2013, utilizes AI to op- in AI infrastructure, there is a shortage The Persian Gulf's reliance on oil and gas various sectors, including government traffic congestion, and improve public machine learning, data science, and rother for Middle East Strategic Studies.

sustainable

In Iran, the country's growing AI sector demic foundation and research culture. At talent pool Universities such as Sharif University of Technology, the University of Tehran, and Amirkabir University of Technology (and others) actively contribute to AI research and education, as Iranian research institutions rank highly in the regulations to govern its use. Issues region in terms of the number and quality of AI-related scientific publications. Despite the promising potential of AI, the Persian Gulf region faces several tention has to be given to the nefarious sian Gulf countries must adopt ethical effects of AI systems, for instance, on questions of gender, race, and class, to transparency, and accountability to enbuild systems that are truly effective in sure public trust in AI systems. Whilst serving social change and socio-econom-

ic development. skilled workforce capable of developing

safety. AI-powered surveillance systems, | botics, and a dearth in sponsoring crititraffic management algorithms, and pre- cal AI studies as an emergent theory to dictive analytics help make the city more interrogate the dangers of AI for society Persian Gulf countries need to invest in educational initiatives and partnerships is aided and abetted by a strong aca- with global universities to build a robust

Another independent challenge is the ethical and regulatory framework surrounding AI technologies. The rapid pace of AI development has outpaced the establishment of comprehensive related to data privacy, surveillance, algorithmic bias, and job displacement need to be addressed to ensure that AI is deployed in a way that benefits society AI frameworks that prioritize fairness, AI is playing an integral role in the region's development, challenges related Another major issue is the need for a to workforce readiness, ethical concerns, and regulation must be addressed to en-